

DIRECTOR OF CENTRAL INTELLIGENCE
Intelligence Producers Council
Washington, D.C. 20505

Rep 7-SR

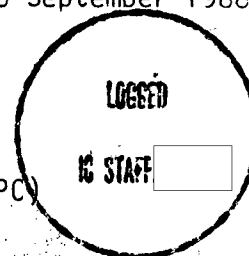
IPC 7571/88
15 September 1988

MEMORANDUM FOR: Director of Central Intelligence

VIA: Chairman, Intelligence Producers Council (IPC)

FROM: Intelligence Producers Council Staff (IPCS)

SUBJECT: Promulgation of the National Intelligence Topics (NITs)
for FY 1989



25X1

1. Action Requested: That you sign the "Foreword" of the US Policymakers' National Intelligence Topics (NITs), FY 1989, at Tab A.

2. Background: The Intelligence Producers Council (IPC), chaired by and the Senior Interagency Group Committee on Intelligence Requirements and Priorities (SIG-I), chaired by the DDCI, enthusiastically endorsed and approved the FY 1989 NITs on 6 and 8 September 1988, respectively. (Copy of the draft SIG-I meeting minutes are provided for your information at Tab B).

3. As the DDCI has stated, the NITs are the most authoritative statement of the policymaking community's critical intelligence needs, and they will become all the more important for allocating intelligence resources as we enter a period of resource stringency. Our principal objectives for this year were to improve the process by which the NITs were developed, ensure a more active role of the policymaking community in developing them, and produce the NITs earlier in order to have an effect on the annual production agendas of the intelligence producer organizations.

4. This was accomplished by creating a NITs Working Group under the auspices of the IPC Staff, that consisted of representatives from the policymaking community to hone and coordinate the NITs before they were presented to the IPC and SIG-I for review and approval. In addition, at the recommendation of the NITs Working Group, we retitled the document to reflect the fact that the NITs are unique policymaker intelligence needs rather than requirements developed by the Intelligence Community. We are pleased with the outcome of this new process and believe that the FY 1989 NITs are even more relevant to the policymakers' critical intelligence needs.

~~SECRET~~

IPC 7571/88

25X1

SUBJECT: Promulgation of the National Intelligence Topics (NITs)
for FY 1989

5. Recommendation: That you sign the attached Foreword, thereby
permitting us to promulgate the FY 1989 National Intelligence Topics.

25X1

Attachments:

- A. Draft of FY 1989 NITs (w/Foreword)
- B. Minutes of SIG-I Mtg., 8 Sept 88

IPC 7571/88

SUBJECT: Promulgation of the National Intelligence Topics (NITs)
for FY 1989

Distribution:

Orig - addressee

- 1 - DDCI (w/att)
- 1 - Exec Registry (w/att)
- 1 - Chmn/IPC (w/att)
- 1 - IPC Subject File (w/att)
- 1 - IPC Chrono File (w/att)
- 1 - ICS Registry (w/att)

IPC/ [] (15 Sep 88)

25X1

Page Denied

Next 76 Page(s) In Document Denied

B

SECRET

25X1

ICS 88-3347
9 September 1988

MEMORANDUM FOR: SIG-I Committee on Requirements and Priorities

FROM:

Executive Secretary

25X1

SUBJECT:

Draft Minutes of SIG-I Committee Meeting on
8 September 1988, 1500 Hours

25X1

1. The attached draft minutes are submitted for your personal review.
2. Unless you have provided your comments by noon on 23 September 1988, or have requested more time for consideration, the Executive Secretary will take you that you concur in the minutes as drafted.

Attachment:
Draft Minutes

25X1

25X1

25X1

25X1

SECRET

D R A F T

25X1

DRAFT Minutes of the Meeting of the Committee on Requirements and Priorities,
Senior Interagency Group - Intelligence, on 8 September 1988 at 1500 Hours

25X1

Summary of Decisions

25X1

The Chairman, Deputy Director of Central Intelligence Gates, with the concurrence of the Committee principals, approved US Policymakers' National Intelligence Topics for 1989, subject to changes proposed by the National Security Council Staff to the NIT on [REDACTED], and directed that it be provided to the Intelligence Oversight Committees of Congress.

25X1

25X1

Minutes of the Meeting

25X1

The Chairman, Deputy Director of Central Intelligence Gates, convening the meeting, noted the unfortunate circumstance that the Committee last met in October 1986. He observed that it has been his experience over the years that one of the Intelligence Community's most difficult tasks is to get policymakers to focus on what their requirements are. He recalled that, during the Carter administration, then DCI Turner had wanted to hold a Policy Review Committee meeting on requirements, but had refused to convene it until all the policymaking principals would be in attendance. After four month of trying, he realized his goal was unattainable, as National Security Advisor Brzezinski had warned. [REDACTED]

25X1

25X1

[]
D R A F T

25X1

The Chairman then noted that a number of changes have been made to attempt to improve the previous environment in which a number of sets of requirements appeared to exist, the relevance of one set to another was not always clear, and the relationship between requirements and resource allocation and intelligence production was uncertain. The Intelligence Community Staff has been restructured by adding a Deputy Director for Requirements and Evaluation, [] and creating a new office to support him, for the purposes of bringing a greater coherence to the requirements process and for tying it better to resource decisions. Those officers are now in place and have played a key role over the past months. The Intelligence Producers Council has also been an important element in bringing a greater rationality to the processes. The NITs are the most authoritative statement of the policymaking community's requirements, and they will become all the more important for allocating intelligence resources as we enter a period of resource stringency. []

25X1

25X1

Concluding, the Chairman hoped above all that the Community will be able to answer policymakers' questions better. He understands that senior intelligence officials are in agreement with the document before the Committee and that policymakers have spent considerable time on refining and improving it, for which he thanked the Committee members and the IPC Staff. He then invited [] Chairman of the IPC, to take the floor. []

25X1

25X1

[] judged that the process of arriving at the NITs has been improved and that there was a better response from policymakers this year. As for the question of what the Intelligence Community does with the NITs, it is instructive that over 2,500 finished intelligence products were produced

25X1

25X1

D R A F T

during the past year that respond to NITs. Many of these products would, no doubt, have been produced without the NITs, but comparing production to the NITs allows us to test ourselves on the relevance of our products. We have a way to go in this regard, and he intends that the IPC be more aggressive in the future. The NITs, for example, will be coming out this year at the same time that the Central Intelligence Agency and the Defense Intelligence Agency publish their analytical production programs, which means that the NITs are not informing the research planning process. One of his goals for next year is to produce the NITs three months earlier. []

25X1

[] turned the floor over to [] Chief of the IPC Staff, who reported that, in pursuit of the revitalization of the process mentioned by the Chairman, the NITs have been produced earlier this year than in any year since 1985, and they will be produced even earlier next year in time to help shape production agenda. []

25X1

[] observed that he has been concerned about certain misperceptions which the Intelligence Community and policymakers have about the NITs. Some within the Intelligence Community perceive the NITs as nothing more than a catalogue, one that is growing out of control. This is certainly not the case. The growth and diversity of recent NITs are only a reflection of the growth in the number of users of intelligence in the policymaking community and their specific needs. [] referred the principals to a set of four graphics illustrating his point. In 1982, for example, we identified a body of 153 top policymakers using our products. Today, that

25X1

25X1

25X1

25X1

D R A F T

number has more than doubled to about 328. The types of issues of concern to policymakers are also more diverse; topics such as [redacted]

25X1

[redacted] were scarcely heard of a decade ago. [redacted]

25X1

[redacted] stated that he would like to dispel also the policymaking community's misperception that the NITs have little impact of intelligence production. He referenced [redacted] report of 2,500 NIT-related finished intelligence products in FY 1987--ranging from typescript memoranda to National Intelligence Estimates. For the first six months of this year, over 1,000 reports have been published in response to current NITs, so the Community is responding. [redacted]

25X1

25X1

25X1

To improve the NITs document, two significant changes have been made. One was the establishment of a NITs Working Group, consisting of representatives of the agencies represented on the Committee. The Group met for the first time this summer to develop, review, and coordinate the NITs, and this review resulted in an improved document. This forum will be used throughout the year to improve producer-consumer cooperation in a number of areas of common interest. [redacted]

25X1

The second change, [redacted] continued, is the name of the document. Many within the policy community felt there was nothing unique about the NITs document to distinguish it from any other intelligence document. Its title now has "policymaker" in it. The principals should also be aware that the IPC discussed and reviewed the document last Tuesday and endorsed it. [redacted]

25X1

25X1

25X1

Page Denied

Next 4 Page(s) In Document Denied

25X1

D R A F T

SIG-I MEETING

8 September 1988 - 1500 Hours

Committee on Requirements and Priorities
National Intelligence Topics

Attendees:
Chairman

Robert M. Gates, DDCI,

NSC

Barry Kelly
Mary Henhoeffter

State

Curtis Kamman

Defense

Charles A. Hawkins, Jr.

Treasury

Michael R. Darby
Randall M. Fort

Commerce

Robert Brumley
Christine Crosby

Energy

Robert J. Walsh

JCS

Gordon Negus
Major Stephen Simpson, USA

IPC

ICS

IPC Staff

25X1

11

SECRET

25X1

25X1

D R A F T

SUBJECT: Draft Minutes of SIG-I Committee Meeting on
8 September 1988, 1500 Hours []

25X1

Distribution: ICS-88-3347

- 1 - Deputy Assistant to the President
for National Security Affairs (Attn: Mr. D. Barry Kelly)
- 2 - Under Secretary of State (Attn: Mr. Russell Ingraham)
- 3 - Under Secretary of Defense (Attn: Mr. Charles A. Hawkins, Jr.)
- 4 - Under Secretary of Treasury (Attn: Mr. Randall M. Fort)
- 5 - Under Secretary of Commerce (Attn: Mr. Kim FitzGerald)
- 6 - Under Secretary of Energy (Mr. Robert J. Walsh)
- 7 - Senior Representative of the Chairman,
Joint Chiefs of Staff (Attn: Gordon Negus)
- 8 - Director, Intelligence Community Staff
- 9 - DDCI
- 10 - ADDI/CIA
- 11 - IPC Staff
- 12 - Executive Registry
- 13 - ES/SIG-I
- 14 - SIG-I Chrono
- 15 - SIG-I Subject
- 16 - ICS Registry

ES/SIG-I [] (9 Sept 88)

25X1

12

[]
SECRET

25X1